

## Daily Editorial Analysis 24 April 2026

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### Scaling Climate Adaptation from Policy to Grassroots

#### Context

- India is among the most **climate-vulnerable** nations, having faced **430 extreme weather events** between 1995 and 2024.
- These events caused losses of \$170 billion and impacted 1.3 billion people, underscoring the urgency of integrating climate resilience into development.
- The **Nationally Determined Contributions (NDCs)** for 2031–35 emphasise embedding adaptation across sectors, but their effectiveness depends on financing, institutional capacity, and local implementation.

#### Policy Evolution and Expanding Scope of Adaptation

- The updated NDCs adopt a multi-sectoral approach, covering coastal resilience, infrastructure, disaster preparedness, heat mitigation, biodiversity conservation, and sustainable livelihoods.
- These priorities align with global goals such as **tripling adaptation finance** and developing standardised indicators.

- However, success requires **institutionalisation** of adaptation across governance levels to avoid fragmented implementation.

## Existing Initiatives and Emerging Models

- India has initiated several programmes to strengthen adaptive capacity.
- The **National Innovations in Climate Resilient Agriculture (NICRA)** focuses on climate-smart agriculture, covering vulnerable regions and building **farmer capacity**.
- Such sector-specific interventions are vital for addressing agricultural risks.
- At the state level, Tamil Nadu's Climate Resilient Villages (CRV) programme demonstrates a holistic approach, integrating water management, renewable energy, waste management, alternate livelihoods, and climate information.
- Its community-driven design highlights the value of **scalable models**.
- Despite these efforts, adaptation initiatives remain **fragmented**, limiting their reach and effectiveness.

## The Challenge of Financing Adaptation

- A major barrier to effective adaptation is inadequate adaptation finance. Developing countries face a global financing gap of **\$284-\$339 billion annually**.
- Although India's adaptation spending reached **6% of GDP**, budget priorities remain skewed toward mitigation.
- India's **climate finance taxonomy** is largely mitigation-focused, lacking a clear framework for adaptation investments.
- Establishing a typology for adaptation finance is essential to prioritise vulnerable sectors and estimate resource needs.
- Quantifying benefits such as avoidable losses and socio-economic gains can strengthen investment cases, especially given evidence of high returns on adaptation.
- Mobilising resources requires leveraging **private investment, international finance**, and creating **bankable projects**.
- State-level mechanisms can help identify and fund such projects. Additionally, integrating **climate budgeting** into state financial systems would improve tracking and accountability.

## Institutional Gaps and the Need for Integrated Planning

- Institutional challenges hinder effective adaptation.
- While national frameworks provide direction, implementation depends on coordination across levels.
- Many **State Action Plans on Climate Change (SAPCCs)** are outdated or misaligned with current targets.
- Strengthening planning requires regular climate vulnerability assessments at state, district, and local levels, incorporating socio-economic factors.
- This demands improved data systems, **capacity-building**, and standardised **monitoring frameworks**.
- Adaptation strategies must extend beyond resilient infrastructure to include **skill development, livelihood diversification**, and rehabilitation planning.

- Establishing dedicated **climate cells** with trained personnel and clear reporting systems can enhance coordination and enable timely responses.

## The Importance of Locally Led Adaptation

- Effective adaptation depends on **locally led adaptation (LLA)**, where communities play a central role.
- Empowering Panchayati Raj institutions and urban local bodies ensures that strategies are context-specific and inclusive.
- Community participation enhances ownership, improves implementation, and supports **behavioural change**.
- Programmes like CRV illustrate how **place-based approaches** can address local vulnerabilities while increasing awareness.
- Extending such models across regions can strengthen grassroots resilience.

## Conclusion

- India's adaptation framework reflects growing recognition of climate risks, but gaps in **financing, institutional coordination**, and implementation persist.
- Addressing these requires a **whole-of-systems approach** that integrates policy with action at all levels.
- Strengthening financial mechanisms, updating institutional frameworks, improving data systems, and prioritising community participation are critical steps.
- Climate adaptation is not only an environmental necessity but a developmental priority.
- Aligning national commitments with **grassroots action** will be key to building long-term resilience and ensuring sustainable growth.

## Scaling Climate Adaptation from Policy to Grassroots FAQs

**Q1.** Why is India considered highly climate-vulnerable?

**Ans.** India is highly climate-vulnerable due to frequent extreme weather events causing large economic losses and affecting millions of people.

**Q2.** What do India's NDCs emphasise for 2031–35?

**Ans.** India's NDCs emphasise integrating climate adaptation and resilience into national development strategies.

**Q3.** What is the purpose of the NICRA programme?

**Ans.** The NICRA programme aims to promote climate-resilient agriculture and build farmers' capacity in vulnerable regions.

**Q4.** Why is financing adaptation a challenge?

**Ans.** Financing adaptation is challenging due to large funding gaps and a greater focus on mitigation in budgets.

**Q5.** Why is locally led adaptation important?

**Ans.** Locally led adaptation is important because it ensures community participation and context-specific climate solutions.

## The Price of a War Far Above the Ground

### Context

- A routine update on a departure board at Indira Gandhi International Airport, from On Time to Delayed and then Rescheduled, reflects more than operational inconvenience.
- Airspace restrictions over West Asia signal a deeper transformation in global aviation.
- The tensions linked to the Iran War are steadily redefining the industry's **economics, operations, and efficiency**, indicating a shift from stability to **structural disruption**.

### Immediate Disruptions: Rising Costs and Operational Strain

- Airspace closures have forced airlines into longer routes, increasing flight durations and fuel
- With fuel accounting for 25%–40% of operating costs and prices nearing \$200 per barrel, airlines face severe **cost pressure**.
- Given narrow profit margins, these increases have led to higher fares, rising fuel surcharges, and widespread flight cancellations, especially on Europe–Asia routes.
- The industry is experiencing immediate **financial strain** and declining **operational efficiency**.

### The New Normal: Institutionalising Inefficiency

- Persistent tensions may convert temporary disruptions into permanent features. Rerouted paths could become standard, embedding **inefficiency** into airline models.
- This would raise crew costs, reduce aircraft utilisation, and extend turnaround times.
- Airlines may cut **long-haul routes**, particularly those connecting smaller cities, leading to network rationalisation.
- Consequently, global aviation geography may shift, with emerging hubs in new regions replacing traditional centres, reflecting a gradual **reconfiguration** of connectivity.

### India's Unique Vulnerability

- India's aviation sector faces heightened risk due to its dependence on West Asian corridors for connectivity with Europe and North America.
- This reliance exposes carriers to disruptions while operating in a **price-sensitive market** that limits fare increases.
- The result is a widening gap between rising **input costs** and restricted revenue growth.
- High taxation on aviation turbine fuel further intensifies this burden, creating structural **vulnerability** and limiting **financial resilience**.

### Escalation Scenario: From Disruption to Systemic Crisis

- An escalation in tensions could trigger broader airspace closures and volatile energy markets, pushing aviation toward a **systemic crisis**.
- Unlike the demand collapse during the COVID-19 pandemic, this scenario would represent a **cost-driven contraction**.
- Airlines would continue operations under severe financial stress, as rising expenses combine with weakening demand.
- This could shrink flight networks, reduce global connectivity, and disrupt high-density intercontinental travel.

## Adaptive Reconfiguration: Opportunities Amid Crisis

- Despite challenges, opportunities for strategic adaptation exist.
- Airlines may diversify routes, reducing dependence on conflict-prone regions, while investing in **ultra-long-haul aircraft** to bypass traditional hubs. New transit hubs could emerge, redistributing traffic flows.
- For India, reforms such as lowering fuel taxes and revising agreements could enhance competitiveness.
- With foresight, current challenges may evolve into **strategic opportunity**, enabling India to strengthen its position in global aviation.

## A Paradigm Shift: Geopolitics as a Core Variable

- Geopolitics has become an intrinsic force shaping aviation rather than an external shock.
- The assumption of predictable airspace has weakened, requiring airlines to embed uncertainty, scenario planning, and dynamic pricing into their core strategies.
- Greater **operational flexibility** is essential to navigate evolving risks and maintain stability in an unpredictable environment.

## Conclusion

- Global aviation is undergoing a transition from efficiency-driven growth to a system shaped by **geopolitical uncertainty** and fragmentation.
- Persistent disruption demands resilience, innovation, and **strategic agility**. The central challenge is adapting to continuous instability while sustaining operations.
- For India and the broader industry, the future will depend on the ability to respond effectively to this emerging and complex aviation order.

## The Price of a War Far Above the Ground FAQs

**Q1.** What is causing recent disruptions in global aviation?

**Ans.** Disruptions are being caused by geopolitical tensions, particularly the Iran War, leading to airspace restrictions.

**Q2.** How have airlines been affected operationally?

**Ans.** Airlines have been forced to take longer routes, increasing fuel consumption and operational costs.

**Q3.** Why is India especially vulnerable in this situation?

**Ans.** India is vulnerable because its airlines depend heavily on West Asian corridors while operating in a price-sensitive market.

**Q4.** How is this crisis different from the COVID-19 pandemic?

**Ans.** This crisis is cost-driven, whereas the pandemic caused a demand-driven decline in aviation.

**Q5.** What opportunity can emerge from this disruption?

**Ans.** The disruption can help countries like India develop alternative aviation hubs and adopt more flexible strategies.

**Source:** **The Hindu**

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## The Eighth Pay Commission - Towards Performance-Linked Governance and Fiscal Prudence

### Context

- Amid the political noise of Trump's foreign policy moves, India's domestic debates around delimitation, and the SIR by the Election Commission, a critically important administrative exercise has been flying under the radar — the Eighth Central Pay Commission (8th CPC).
- Unlike its predecessors, the executive order constituting this Commission carries an explicit **dual mandate**: revise salaries and ensure that public expenditure on personnel delivers developmental value without straining the exchequer.
- In essence, the government is demanding **value for money** — and that translates directly into Performance-Linked Pay (PLP).

### What is the Central Pay Commission (CPC)?

- The CPC is constituted periodically by the Government of India to review and recommend –
  - **Salary structure** of Central government employees
  - Pensions and allowances
  - Service conditions
  - **Compensation reforms** in line with economic realities
- Its recommendations significantly influence: State government pay structures, public sector salaries, and government expenditure patterns.

### A Recurring But Unresolved Agenda

- **Performance-based remuneration** is not a new idea in India's administrative lexicon. It has surfaced repeatedly across successive Pay Commissions since 1986.
- **For example,**
  - **Sixth Pay Commission:**

- It formally introduced the Performance Related Incentive Scheme (**PRIS**), enabling departments to reward employees from budgetary savings.
- But, its implementation remained confined to the Department of Atomic Energy and the Department of Space.
- **Seventh Pay Commission:**
  - It again recommended performance-related pay and called for reviving the Results Framework Document (**RFD**), along with a reformed Annual Performance Appraisal Report (**APAR**) system.
  - Both of these failed to gain traction.
- Despite intent, the wheel has been reinvented repeatedly without ever turning.

## The Results Framework Document - India's Best (Abandoned) Attempt

- Between 2007 and 2011, the Government of India developed the RFD — modelled on the Memoranda of Understanding (MoU) used under New Public Management (**NPM**) systems.
- The NPM systems were pioneered by Margaret Thatcher's government and later refined in Australia and New Zealand.
- Its defining strength was the ability to cascade objectives from the ministerial level down to the lowest administrative rungs, enabling genuine **multi-tiered accountability**.
- **Why it failed:**
  - Despite its promise, the RFD collapsed due to structural weaknesses –
    - Absence of political ownership
    - Inadequate guidance for implementing officers
    - Complete disconnect from the budgetary process
    - No linkage to actual remuneration
  - Critically, no iterative refinement was attempted. The system was simply abandoned.

## The Misdiagnosis Problem

- Successive governments have diagnosed India's administrative sluggishness as a **personnel** problem rather than a **systemic**
- This has led to superficial fixes such as –
  - Lateral entry of corporate professionals into government roles.
  - Secondment of government officers to private firms (notably, IL&FS was a prominent beneficiary — now a cautionary tale of corporate failure).
- These approaches miss a fundamental point: the bottleneck is not officer calibre but **institutional rigidity**.
- Moreover, there is a crucial conceptual difference — corporate goals are defined by profitability and shareholder value, which are measurable and singular.
- Government objectives, by contrast, are multifaceted, shifting with each administration and ministerial change, making direct transplantation of private-sector metrics deeply problematic.

## Way Forward - What the 8th CPC Must Do Differently

- **Move beyond generic recommendations:** The 7th Pay Commission matrix consists of 18 levels (pay grades) and 40 cells (annual increments). The 8th CPC must –
  - Encourage high performers, validated through an RFD-style or equally rigorous measurement system. This could be accelerated through cells within their pay level.
  - Include fewer cells to navigate means reaching the grade ceiling faster, which triggers earlier eligibility for promotion.
  - Create a tangible, structural incentive — not a vague promise.
- **Steps needed:** For this to work, the Commission must also push for –
  - Reviving and strengthening the RFD with political ownership and budgetary integration.
  - Reforming APARs to make them outcome-linked rather than procedural.
  - Designing a system with concrete implementation guidelines, not platitudes.

## Conclusion

- The Eighth Central Pay Commission presents an opportunity to **transform** India's **bureaucracy** from a seniority-driven structure into a performance-oriented governance system.
- However, meaningful reform requires more than salary adjustments—it demands credible metrics, political commitment, institutional redesign, and fairness in implementation.
- If designed well, performance-linked pay can ensure that public expenditure on salaries translates into **better governance**
- The real challenge before the 8th CPC is to **reconcile efficiency, equity, and fiscal sustainability** in India's administrative state.

## The Eighth Pay Commission FAQs

**Q1.** How does the 8th CPC mark a shift from traditional salary revision to governance reform?

**Ans.** It focuses on fiscal prudence, developmental outcomes, and performance-linked pay rather than mere salary hikes.

**Q2.** Why has performance-linked pay remained difficult to implement in Indian bureaucracy?

**Ans.** Due to challenges in measuring public sector performance, institutional resistance, and lack of political ownership.

**Q3.** What is the significance of the RFD in civil services reform?

**Ans.** RFD was a structured accountability tool that linked government objectives with measurable targets and outcomes.

**Q4.** How are government performance metrics different from corporate performance metrics?

**Ans.** Government performance involves welfare, regulation, and social justice goals, unlike profit-driven corporate objectives.

**Q5.** What reforms can make the Eighth Pay Commission a catalyst for administrative efficiency?

**Ans.** Reviving RFD, reforming APARs, piloting merit-based incentives, and ensuring transparent evaluation systems.

**Source:** IE

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